

SEP 16 2026

RECEIVED

**BEFORE THE
STATE OF FLORIDA
COMMISSION ON ETHICS**

**In re: Jackie Espinosa,
Respondent.**

**Complaint Nos.: 26-034 & 26-035
(Consolidated)**

JOINT STIPULATION OF FACT, LAW, AND RECOMMENDED ORDER

Respondent, Jackie Espinosa, and the Advocate for the Florida Commission on Ethics enter into this Joint Stipulation of Fact, Law, and Recommended Order with respect to the above-styled Complaint. Subject to acceptance by the Commission on Ethics, the parties agree that they enter into this stipulated settlement in lieu of further hearings in this cause. The parties stipulate as follows:

STIPULATED FINDINGS OF FACT

1. Respondent serves as the Mayor of Kissimmee, Florida, and therefore is subject to the provisions of the Code of Ethics for Public Officers and Employees, Part III, Chapter 112, Florida Statutes.
2. On January 13, 2026, a sworn Complaint was filed with the Commission on Ethics alleging that Respondent violated the Code of Ethics.
3. The Complaint concerns the disbursement by the City of Kissimmee, Florida (the "City") of remaining funds received from the federal government under the American Rescue Plan Act of 2021 ("ARPA") under a City program called Boost 2.0, which was essentially a "follow-up" to an initial program and by the end of 2024, the City was required to obligate the remaining ARPA funding.
4. All votes in City Commission meetings, in regard to Boost 2.0, took place prior to the Respondent's businesses applying for funding. Respondent never voted to approve grants to

her or her businesses, or anyone's business. The Award for each business was determined in accordance with the Boost 2.0 Program created by the City's Department of Economic Development, and was in direct correlation to the businesses' square footage and the criteria for the Boost 2.0 Program, including being in business in March 2021.

5. No qualified applicant for the Boost 2.0 Program was denied funding by the City.

6. Following an Award to the business of Respondent and the disbursement of grant funds, Respondent received an email from the then-Kissimmee City Attorney providing opinions from the Commission on Ethics regarding receipt of grant funding by an elected official.

7. Pursuant to Section 112.322, Florida Statutes, the Executive Director of the Commission on Ethics found that the Complaint was legally sufficient and ordered a preliminary investigation for a probable cause determination of whether Respondent had violated the Code of Ethics. The Report of Investigation was released on July 8, 2026.

8. On September 2, 2026, the Commission on Ethics entered an Order Finding Probable Cause.

The allegation is:

Respondent violated Section 112.313(7)(a), Florida Statutes, by having an employment and/or contractual relationship with an entity doing business with her agency.

9. Respondent admits the facts as set forth in the Report of Investigation as to the allegation as incorporated by reference in this Joint Stipulation as part of the procedural history of this matter; provided, however, Respondent does not stipulate that every statement, characterization, inference or factual assertion contained in the Report of Investigation is true and correct .

STIPULATED CONCLUSION OF LAW

10. Respondent is subject to the provisions of Part III, Chapter 112, Florida Statutes, the Code of Ethics for Public Officers and Employees.

11. The Commission on Ethics has jurisdiction over the Complaint as filed in this proceeding and over Respondent.

12. Respondent admits the allegation as set forth in paragraph eight (8) of the Stipulated Findings of Fact above.

13. Respondent violated Section 112.313(7)(a), Florida Statutes, by having an employment and/or contractual relationship with an entity doing business with her agency.

STIPULATED RECOMMENDED ORDER

14. The Advocate accepts Respondent's admission in this proceeding.

15. The Advocate and Respondent have entered into this Joint Stipulation and urge the Commission on Ethics to approve it in lieu of further hearings in this cause.

16. Therefore, the parties request and the Advocate recommends that:

(a) The Commission on Ethics approve this Joint Stipulation, embodying the stipulations, admissions, and recommendations of the parties; and,

(b) The Commission on Ethics enter a Final Order and Public Report finding that Respondent violated Section 112.313(7)(a), Florida Statutes and recommending:

(i) a civil penalty of \$2,000 and

(ii) a public censure and reprimand.

FURTHER STIPULATIONS

17. Respondent and the Advocate stipulate and covenant that they have freely and

voluntarily entered into this Joint Stipulation of Fact, Law, and Recommended Order with full knowledge and understanding of its contents. Respondent and the Advocate further stipulate and covenant that this Joint Stipulation constitutes the full agreement of the parties and that there are no oral or written understandings between the parties other than those contained in this Joint Stipulation of Fact, Law, and Recommended Order.

18. Respondent and the Advocate stipulate and covenant that, in consideration of the provisions of this Joint Stipulation of Fact, Law, and Recommended Order, they accept and will comply with the above-referenced Final Order and Public Report of the Commission on Ethics.

19. Respondent and the Advocate stipulate that this Joint Stipulation of Fact, Law, and Recommended Order is submitted to the Commission on Ethics for its consideration and ratification. In the event that it is not approved by the Commission on Ethics as written, this document shall be of no purpose and effect and shall not be deemed an admission by Respondent; provided, however, that nothing contained in this Joint Stipulation constitutes an admission by Respondent of criminal conduct or intent, corrupt intent, fraudulent intent or the commission of any criminal offense.

20. Respondent enters into this Joint Stipulation with the understanding of the allegation and gives her assurance that this proceeding has affected the manner in which she will conduct herself as a public official in a positive way.

21. Effective upon approval of this Joint Stipulation of Fact, Law, and Recommended Order by the Commission on Ethics, Respondent waives all time, notice, hearing rights, requirements, and entitlements, as to all subsequent hearings in this proceeding.

Signed, dated, and entered into:

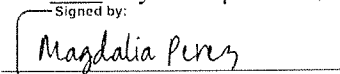
this 15th day of Sept., 2026.



Melody A. Hadley
Advocate for the Florida
Commission on Ethics
Florida Bar No. 636045
Office of the Attorney General
The Capitol, PL-01
Tallahassee, FL 32301
(850) 414-3300

Signed, dated, and entered into:

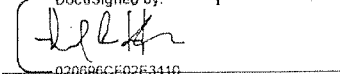
this 15th day of September, 2026.

Signed by:


Magdalia Perez, Esq.
Attorney for Respondent
Florida Bar No. 696307
Perez Lasure Law
517 Bryan Street
Kissimmee, FL 34741
(407) 530-4920

Signed, dated, and entered into:

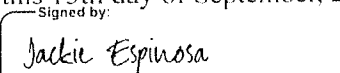
this 15th day of September, 2026.

Signed by:


Neil L. Henrichsen, Esq.
Attorney for Respondent
Florida Bar No. 111503
Henrichsen Law Group, PLLC
301 W. Bay St., Suite 1400
Jacksonville, FL 32202
(904) 381-8183

Signed, dated, and entered into:

this 15th day of September, 2026.

Signed by:


Jackie Espinosa
Respondent
101 Church Street
Kissimmee, FL, 34741